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The Effectiveness of Disaster Management Policies in Reducing the Impact of Natural Disasters in Canada

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#### Abstract

Effectiveness of Disaster Management Policies in Reducing the Impact of Natural Disasters in Canada



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#### **Article History**

Received 10<sup>th</sup> May 2024 Received in Revised Form 29<sup>th</sup> May 2024 Accepted 24<sup>th</sup> June 2024 **Purpose:** To aim of the study was to analyze the effectiveness of disaster management policies in reducing the impact of natural disasters.

**Methodology:** This study adopted a desk methodology. A desk study research design is commonly known as secondary data collection. This is basically collecting data from existing resources preferably because of its low cost advantage as compared to a field research. Our current study looked into already published studies and reports as the data was easily accessed through online journals and libraries.

**Findings:** The effectiveness of disaster management policies in reducing the impact of natural disasters largely depends on several key factors: early warning systems, community preparedness, infrastructure resilience, and coordinated response efforts. Studies indicate that well-implemented policies that prioritize risk assessment, public education, and resource allocation significantly mitigate the damage and loss of life during natural disasters.

Unique Contribution to Theory, Practice and Policy: Systems theory, social capital theory & vulnerability theory may be used to anchor future studies on the effectiveness of disaster management policies in reducing the impact of natural disasters. Implementing practices that strengthen social capital within communities is essential. Policies should be designed to address the specific vulnerabilities of different population groups. This includes tailoring disaster management strategies to the needs of marginalized communities, women, children, the elderly, and people with disabilities.

**Keywords:** Disaster Management Policies, Natural Disasters

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## INTRODUCTION

Natural disasters significantly impact developed economies, disrupting infrastructure, economy, and social stability. In the United States, hurricanes such as Hurricane Harvey in 2017 caused an estimated \$125 billion in damage, making it one of the costliest natural disasters in U.S. history (Smith, 2020). Japan frequently experiences earthquakes, with the 2011 Tōhoku earthquake and tsunami resulting in over 15,000 deaths and economic losses exceeding \$235 billion (Shibayama, 2019). These events highlight the vulnerability of even advanced infrastructure to natural disasters and the extensive economic recovery efforts required post-disaster. Trends indicate an increasing frequency and intensity of natural disasters due to climate change, necessitating enhanced preparedness and mitigation strategies in developed economies (Field, 2018).

In the United Kingdom, severe flooding in 2015-2016 caused economic losses estimated at £1.3 billion, highlighting vulnerabilities in flood defenses and emergency response systems (JBA Risk Management, 2017). Japan's frequent earthquakes continue to have substantial impacts; for example, the 2016 Kumamoto earthquakes caused over \$12 billion in damage and disrupted local economies (Kunii, 2016). These events underscore the importance of resilient infrastructure and effective disaster management systems in mitigating the economic and social impacts of natural disasters. Trends indicate an increasing frequency and intensity of natural disasters due to climate change, necessitating enhanced preparedness and mitigation strategies in developed economies (Field, 2018).

In Australia, the 2019-2020 bushfire season, known as "Black Summer," resulted in 33 direct deaths, over 3,000 homes destroyed, and economic losses estimated at \$100 billion (Filkov, 2020). In Italy, the 2016 Central Italy earthquakes caused nearly 300 deaths and extensive damage to historical buildings and infrastructure, with costs estimated at  $\in$ 23 billion (Gizzi, 2018). These events underscore the importance of resilient infrastructure and effective disaster management systems in mitigating the economic and social impacts of natural disasters. Trends indicate an increasing frequency and intensity of natural disasters due to climate change, necessitating enhanced preparedness and mitigation strategies in developed economies (Field, 2018).

In Canada, the Fort McMurray wildfire in 2016 resulted in the evacuation of over 88,000 people, destroyed approximately 2,400 homes and buildings, and caused economic losses estimated at \$9.9 billion (Mamuji & Rozdilsky, 2019). In Germany, the 2013 Central European floods caused significant damage across multiple countries, with Germany experiencing economic losses of around  $\in$ 12 billion and extensive disruption to communities and infrastructure (Kreibich, 2017). These events underscore the importance of resilient infrastructure and effective disaster management systems in mitigating the economic and social impacts of natural disasters. Trends indicate an increasing frequency and intensity of natural disasters due to climate change, necessitating enhanced preparedness and mitigation strategies in developed economies (Field, 2018).

Developing economies are disproportionately affected by natural disasters due to less robust infrastructure and limited resources for disaster response. In 2015, the earthquake in Nepal resulted in nearly 9,000 deaths and economic losses amounting to 35% of the country's GDP (DesInventar, 2019). Similarly, Typhoon Haiyan in the Philippines in 2013 caused over 6,300 deaths and affected 16 million people, highlighting the severe social and economic disruptions caused by natural



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disasters (Yumul, 2019). The financial and human toll of these events underscores the need for improved disaster preparedness and international aid to support recovery efforts. Trends show that the economic impact of natural disasters in developing countries is growing, with climate change exacerbating the frequency and severity of these events (Hallegatte, 2018).

In 2017, floods in Bangladesh resulted in over 140 deaths and significant displacement, affecting over 8 million people and causing substantial agricultural losses (Rahman, 2018). Similarly, the 2016 earthquake in Ecuador caused nearly 700 deaths and economic losses amounting to 3% of the country's GDP, highlighting the severe social and economic disruptions caused by natural disasters (Peters, 2019). The financial and human toll of these events underscores the need for improved disaster preparedness and international aid to support recovery efforts. Trends show that the economic impact of natural disasters in developing countries is growing, with climate change exacerbating the frequency and severity of these events (Hallegatte, 2018).

In 2018, Indonesia was hit by a series of earthquakes and a tsunami, notably affecting Sulawesi, with over 4,300 deaths and significant damage to infrastructure and livelihoods, costing an estimated \$911 million (Shah, 2018). Similarly, the 2010 Haiti earthquake caused widespread devastation, killing approximately 230,000 people and resulting in economic losses equivalent to 120% of the country's GDP, illustrating severe social and economic disruptions (DesRoches, 2011). The financial and human toll of these events underscores the need for improved disaster preparedness and international aid to support recovery efforts. Trends show that the economic impact of natural disasters in developing countries is growing, with climate change exacerbating the frequency and severity of these events (Hallegatte, 2018).

In 2015, an earthquake in Nepal resulted in nearly 9,000 deaths and economic losses amounting to 35% of the country's GDP, highlighting the severe social and economic disruptions caused by natural disasters (DesInventar, 2019). Similarly, the 2018 floods in Kerala, India, caused over 400 deaths and displaced more than a million people, with economic damages estimated at \$4 billion (Venkateswaran, 2020). The financial and human toll of these events underscores the need for improved disaster preparedness and international aid to support recovery efforts. Trends show that the economic impact of natural disasters in developing countries is growing, with climate change exacerbating the frequency and severity of these events (Hallegatte, 2018).

Sub-Saharan Africa faces unique challenges from natural disasters, often compounded by poverty and weak infrastructure. The 2019 Cyclone Idai in Mozambique, Zimbabwe, and Malawi caused over 1,300 deaths and left millions in need of humanitarian aid, with estimated damages exceeding \$2 billion (IFRC, 2020). In Kenya, recurrent droughts have severe impacts on agriculture, affecting food security and livelihoods, with the 2011 drought leading to a humanitarian crisis affecting over 13 million people (Gebrehiwot, 2018). These examples demonstrate the profound social and economic effects of natural disasters in the region, where recovery is often slow and resourceconstrained. Trends indicate an increasing vulnerability to climate-related disasters, highlighting the urgent need for resilient infrastructure and sustainable development practices in sub-Saharan Africa (Niang, 2014).

The 2019 Cyclone Kenneth in Mozambique caused over 45 deaths and left thousands in need of humanitarian aid, with damages estimated at \$100 million (UN OCHA, 2020). In Malawi, the 2015 floods affected over 1.1 million people, leading to significant displacement and agricultural losses



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that threatened food security (Phiri, 2018). These examples demonstrate the profound social and economic effects of natural disasters in the region, where recovery is often slow and resource-constrained. Trends indicate an increasing vulnerability to climate-related disasters, highlighting the urgent need for resilient infrastructure and sustainable development practices in sub-Saharan Africa (Niang, 2014).

The 2020 floods in Sudan affected over 860,000 people, caused more than 100 deaths, and led to significant displacement and damage to homes and agriculture (UN OCHA, 2020). In Ethiopia, recurrent droughts severely impact agriculture, with the 2015-2016 drought affecting over 10 million people and resulting in significant food insecurity and economic losses (Bewket & Conway, 2019). These examples demonstrate the profound social and economic effects of natural disasters in the region, where recovery is often slow and resource-constrained. Trends indicate an increasing vulnerability to climate-related disasters, highlighting the urgent need for resilient infrastructure and sustainable development practices in sub-Saharan Africa (Niang, 2014).

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Disaster management policies are critical frameworks designed to mitigate the adverse impacts of natural disasters through structured preparation, response, recovery, and mitigation strategies. Four prevalent disaster management policies include preparedness planning, early warning systems, resilient infrastructure development, and community-based disaster risk management. Preparedness planning involves the development of emergency plans and training programs to ensure communities are equipped to handle disaster scenarios effectively (Perry & Lindell, 2020). Early warning systems aim to provide timely alerts and information to populations at risk, enabling prompt evacuation and protective measures (Kellens et al., 2019). Resilient infrastructure development focuses on constructing buildings and infrastructure that can withstand natural disasters, thereby reducing the extent of damage and facilitating quicker recovery (Aldrich & Meyer, 2015).

The impact of these policies is profound in reducing the loss of life, minimizing economic damages, and enhancing community resilience. For instance, early warning systems have been shown to significantly lower mortality rates during hurricanes and tsunamis by enabling timely evacuations (UNISDR, 2019). Resilient infrastructure mitigates the financial burden of disasters by preventing widespread destruction and ensuring critical services remain operational (Mechler et al., 2020). Community-based disaster risk management empowers local populations to identify risks and implement localized solutions, fostering a culture of preparedness and resilience (Gaillard & Mercer, 2021). Overall, effective disaster management policies are essential for mitigating the impacts of natural disasters and promoting sustainable recovery and development.

## **Problem Statement**



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Natural disasters pose significant threats to communities worldwide, leading to loss of life, economic damage, and long-term social disruption. Despite advances in technology and increased awareness, the effectiveness of disaster management policies in mitigating these impacts remains a critical concern. Effective disaster management policies are essential for minimizing the adverse effects of natural disasters by ensuring timely and coordinated responses, enhancing resilience, and promoting recovery. However, there is a growing body of evidence suggesting that many current policies are insufficiently comprehensive or inadequately implemented, resulting in suboptimal outcomes (Smith, 2021). For instance, the response to recent hurricanes and wildfires has highlighted gaps in preparedness, resource allocation, and interagency coordination, leading to prolonged recovery periods and increased vulnerability of affected populations (Jones & Roberts, 2022).

Moreover, climate change is exacerbating the frequency and intensity of natural disasters, further challenging existing management frameworks (Brown, 2023). There is a need for a systematic evaluation of disaster management policies to identify strengths and weaknesses, incorporate lessons learned, and adapt strategies to emerging risks. This research aims to assess the effectiveness of current disaster management policies in reducing the impact of natural disasters, focusing on areas such as policy formulation, implementation, interagency coordination, and community resilience. Understanding these dimensions is crucial for developing more robust and adaptive policies that can better protect communities and mitigate the devastating impacts of natural disasters.

## **Theoretical Framework**

## **Systems Theory**

Originated by Ludwig von Bertalanffy in the 1940s, posits that a system is a set of interconnected parts that work together to form a complex whole. It emphasizes the interdependence and interaction between the components within a system. This theory is relevant to disaster management policies as it helps understand how different elements (government agencies, NGOs, communities) interact within the disaster management system. By viewing disaster management as a holistic system, researchers and policymakers can identify strengths and weaknesses in the coordination and integration of disaster management efforts. This perspective is crucial for improving the effectiveness of policies by ensuring that all components of the disaster management system are working synergistically towards common goals (Johnson, 2020).

## **Social Capital Theory**

Developed significantly by Pierre Bourdieu and James Coleman, highlights the value of social networks, relationships, and norms that facilitate collective action and cooperation within a community. This theory is crucial for disaster management as strong social networks can enhance communication, resource distribution, and community support during and after disasters. By leveraging social capital, communities can improve their resilience and response to natural disasters, leading to more effective disaster management policies. This theory underscores the importance of fostering strong social bonds and community networks to ensure that disaster management policies are not only top-down but also supported and reinforced at the community level (Smith & Stevens, 2019).

## **Vulnerability Theory**



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Evolving from contributions by scholars like Blaikie (1994) in their work "At Risk," focuses on the susceptibility of individuals or communities to harm due to exposure to hazards and their capacity to recover. It considers factors such as social, economic, and environmental conditions that influence vulnerability. This theory is pertinent to disaster management policies as it highlights the need to address underlying vulnerabilities to reduce the impact of natural disasters. By understanding and mitigating these vulnerabilities, policies can be designed to enhance the resilience of at-risk populations, leading to more equitable and effective disaster management. Vulnerability theory provides a framework for evaluating how well policies reduce the risks and enhance the capacity of communities to withstand and recover from disasters (Turner et al., 2021).

## **Empirical Review**

Smith (2019) evaluated the role of community-based disaster preparedness programs. They found that these programs significantly improved emergency response times and community resilience. The study revealed that communities with active preparedness programs had better coordination and faster mobilization during emergencies, leading to more efficient and effective responses. The authors recommended expanding community engagement initiatives to further enhance disaster preparedness, emphasizing the need for continuous training and resource allocation to sustain these programs. They also suggested that increased public awareness campaigns could help bolster community involvement and readiness.

Brown (2020) analyzed the impact of early warning systems in Bangladesh, utilizing data from before and after the implementation of these systems. Their findings showed a marked reduction in fatalities and property damage due to improved evacuation protocols. The study highlighted that timely dissemination of warnings and community education on response actions were crucial in mitigating the impacts of disasters. They suggested investing in more advanced technology to maintain this progress, such as satellite-based monitoring and automated alert systems. Additionally, they recommended regular updates to the warning systems to address evolving disaster patterns and ensure the effectiveness of evacuation procedures.

Kumar and Sharma (2018) assessed the effectiveness of India's National Disaster Management Plan through a qualitative analysis of policy documents and interviews with key stakeholders. Their study highlighted the need for better inter-agency coordination and recommended regular policy updates to address emerging challenges. They found that while the plan had comprehensive strategies, implementation gaps persisted due to bureaucratic hurdles and lack of resources. The authors suggested enhancing the training of disaster management personnel and increasing funding for disaster preparedness initiatives. They also recommended establishing clear lines of communication and responsibility among various agencies to improve the efficiency of disaster response efforts.

Takahashi (2021) examined the impact of building codes on earthquake resilience. They found that stricter enforcement of building standards significantly reduced structural damage and casualties during earthquakes. The study underscored the importance of regular inspections and updating building codes to incorporate the latest engineering advancements. They advised other earthquake-prone countries to adopt similar regulatory frameworks, stressing that robust building codes could greatly enhance the safety and resilience of communities. The authors also



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recommended public awareness campaigns to ensure compliance with building standards and to educate citizens on earthquake preparedness measures.

Li and Zhang (2022) assessed the effectiveness of flood management policies. Using statistical analysis of flood damage data, they concluded that integrated water management strategies led to substantial reductions in economic losses. The study found that coordinated efforts between urban planners and water management authorities were essential in mitigating flood risks. They recommended further integration of urban planning with flood management practices, such as incorporating green infrastructure and improving drainage systems. The authors suggested that infrastructure improvements, like better drainage systems, could enhance flood resilience and reduce the vulnerability of urban areas to flooding.

Ahmed and Hassan (2019) utilized a GIS-based approach to evaluate the effectiveness of coastal defense mechanisms in Indonesia. Their findings indicated that mangrove restoration projects were highly effective in reducing coastal erosion and protecting communities from storm surges. The study emphasized the ecological benefits of mangroves in addition to their protective functions, highlighting their role in supporting biodiversity and carbon sequestration. They called for increased funding for ecological restoration initiatives, arguing that investing in natural defenses could provide sustainable and cost-effective protection against coastal hazards. The authors also recommended community involvement in the maintenance of these natural defenses to ensure their longevity and effectiveness.

Johnson (2023) employed remote sensing data to assess the effectiveness of firebreaks and controlled burns in Australia. Their research demonstrated that these measures significantly mitigated wildfire spread and damage, helping to protect both property and lives. The study highlighted the importance of regular maintenance of firebreaks and strategic planning of controlled burns to manage fuel loads and reduce fire risk. They recommended expanding these practices to other high-risk areas, suggesting that similar strategies could be adapted to different ecosystems and fire regimes. The authors also suggested incorporating advanced monitoring technologies, such as drones and satellite imagery, to enhance wildfire management strategies and improve real-time decision-making during fire events.

## METHODOLOGY

This study adopted a desk methodology. A desk study research design is commonly known as secondary data collection. This is basically collecting data from existing resources preferably because of its low-cost advantage as compared to field research. Our current study looked into already published studies and reports as the data was easily accessed through online journals and libraries.

## FINDINGS

The results were analyzed into various research gap categories that is conceptual, contextual and methodological gaps

**Conceptual Research Gaps:** While Smith (2019) emphasized community-based disaster preparedness programs, there is a need for research on how these community initiatives can be integrated with advanced technologies like those suggested by Brown (2020) for early warning



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systems. Understanding the synergy between community efforts and technological advancements can provide a more holistic approach to disaster management. Kumar and Sharma (2018) identified the need for better inter-agency coordination and clear communication lines. However, there is a lack of research on the specific mechanisms and models that can effectively enhance coordination and communication among various stakeholders in disaster management. Further exploration into best practices and frameworks for inter-agency collaboration is necessary. Ahmed and Hassan (2019) focused on the ecological benefits of mangrove restoration, while Takahashi (2021) examined structural approaches like building codes. A research gap exists in understanding how these ecological and structural strategies can be integrated or compared to provide comprehensive protection against natural disasters. Investigating the combined impact of ecological and engineering solutions can lead to more effective disaster management policies.

**Contextual Research Gaps:** Smith (2019) discussed the immediate benefits of community-based disaster preparedness programs, but there is limited research on the long-term impacts of these programs on community resilience and recovery. Longitudinal studies examining the sustained effectiveness of preparedness initiatives are needed to inform future policies. Brown (2020) highlighted the importance of updating early warning systems to address evolving disaster patterns. However, research on how disaster management policies can adapt to the changing nature and frequency of natural disasters due to climate change is insufficient. Studies focusing on adaptive management strategies and policy flexibility are crucial. Ahmed and Hassan (2019) stressed community involvement in maintaining natural defenses, but there is a need for more research on effective methods of fostering and sustaining community engagement in disaster management. Investigating community participation models and their long-term viability can enhance policy effectiveness.

**Geographical Research Gaps:** Takahashi (2021) provided insights into earthquake resilience in Japan, while Li and Zhang (2022) focused on flood management in China. Comparative studies that evaluate the effectiveness of similar disaster management policies across different geographical regions are limited. Research comparing policy outcomes in diverse environmental and socio-economic contexts can reveal universal strategies and region-specific adaptations. Most studies, including those by Smith (2019) and Johnson (2023), focus on well-researched regions like the United States, Bangladesh, and Australia. There is a research gap in understanding disaster management effectiveness in less studied regions, particularly in Africa and South America, and for less frequent but high-impact hazards like tsunamis and volcanic eruptions. While global best practices are often recommended, such as those discussed by Brown (2020) and Takahashi (2021), there is insufficient research on how these practices can be adapted to fit local contexts. Studies that explore the customization of global disaster management strategies to local cultural, economic, and environmental conditions are needed to ensure their effectiveness and acceptance.

## CONCLUSION AND RECOMMENDATIONS

## Conclusions

In conclusion, the effectiveness of disaster management policies in reducing the impact of natural disasters hinges on a comprehensive approach that integrates multiple theoretical frameworks. Systems Theory underscores the importance of viewing disaster management as an interconnected system, highlighting the need for coordinated efforts among various stakeholders, including



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government agencies, NGOs, and local communities. Social Capital Theory emphasizes the critical role of strong social networks and community cooperation in enhancing resilience and response capabilities. By fostering social bonds and leveraging community resources, disaster management policies can be more effective and inclusive. Vulnerability Theory brings to light the necessity of addressing the underlying vulnerabilities that increase the susceptibility of certain populations to disasters. Policies that focus on reducing these vulnerabilities and enhancing the capacity of at-risk communities to recover are essential for achieving equitable and sustainable disaster management outcomes. Together, these theories provide a robust framework for evaluating and improving disaster management policies, ensuring they are well-rounded, inclusive, and capable of minimizing the adverse impacts of natural disasters. Effective disaster management policies must therefore be holistic, community-focused, and attuned to the specific vulnerabilities and needs of different populations to be truly effective in reducing the impact of natural disasters.

## Recommendations

## **Theoretical Contributions**

Future research should continue to integrate Systems Theory, Social Capital Theory, and Vulnerability Theory to provide a holistic understanding of disaster management. This integration can offer a more comprehensive analysis of how different components of disaster management systems interact and affect outcomes. Theoretical models should be developed to account for the unique social, economic, and environmental conditions of different regions. These models can help in predicting the effectiveness of disaster management policies in diverse contexts and enhance theoretical understanding of disaster resilience.

## Practice

Implementing practices that strengthen social capital within communities is essential. Training programs, workshops, and community drills should be regularly conducted to build strong social networks and cooperation, which are critical during disaster response and recovery. Regular training programs for disaster management personnel should be institutionalized to ensure they are well-equipped with the latest knowledge and skills. This includes interdisciplinary training that incorporates insights from systems thinking, social capital, and vulnerability reduction.

## Policy

Policies should be designed to address the specific vulnerabilities of different population groups. This includes tailoring disaster management strategies to the needs of marginalized communities, women, children, the elderly, and people with disabilities. Establishing strong coordination mechanisms between various government agencies, NGOs, and community organizations is crucial. Policies should facilitate seamless communication and resource sharing among these entities to enhance the efficiency and effectiveness of disaster management efforts. Policies must include provisions for the regular monitoring and evaluation of disaster management initiatives. This ensures that strategies are continuously improved based on empirical evidence and changing conditions. Data collected from these evaluations should inform policy adjustments and resource allocation. Governments should prioritize investments in resilient infrastructure and advanced technologies.



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